

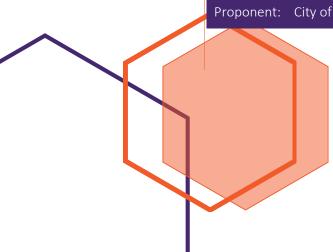


# Scoped Heritage Impact Assessment, 21 Nelson Street West, City of Brampton, Ontario

Project number: 2022-0199

Report Type: Original Report Date: 15 February 2023

Proponent: City of Brampton c/o Imad Hasan



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## 1. Executive Summary

Parslow Heritage Consultancy, Inc. (PHC) was retained by the City of Brampton (the Proponent) to conduct a Scoped Heritage Impact Assessment (HIA) for the property located at 21 Nelson Street West, Brampton, Ontario (Subject Property). The HIA is being undertaken in advance of the redevelopment of the property into the 'Brampton Centre for Innovation' (BCFI). City of Brampton Heritage Staff have requested a Scoped HIA be undertaken as part of the planning application. This HIA has been prepared to meet the Scoped Terms of Reference as provided to PHC by Harsh Padhya, Heritage Planner, City of Brampton on September 29, 2022. The purpose of the Scoped HIA was to determine potential impacts of the development to adjacent heritage resources.

The Subject Property is located on the southeast side of Nelson Street West, between Main Street North and George Street North. The property is currently vacant and surrounded by construction hoarding.

The Subject Property is not currently listed or designated, per the City of Brampton's Municipal Register of Cultural Heritage Resources (Brampton 2020). As per the City of Brampton Municipal Register of Cultural Heritage Resources, the Subject Property is in proximity (within 100 m) of nine (9) listed and or designated properties located at:

- 28 Elizabeth Street North (designated)
- ▶ 11 Nelson Street North (listed)
- > 31 Main Street North (listed)
- 33 Main Street North (listed)
- ▶ 41 Main Street North (listed)
- ▶ 45 Main Street North (listed)
- ► 63-71 Main Street North (listed)
- > 73 Main Street North (listed)
- > 75 Main Street North (listed)

The development as proposed poses no direct impact to any identified heritage resources or properties (listed or designated). While adjacent to the listed properties located at 63-71, 73 and 75 Main Street North, the proposed development will have no impact on the Main Street North exposures of any of these properties. The proposed BCFI will be fully separated from all adjacent listed heritage properties by Diplock Lane. Diplock Lane will be maintained by the proposed redevelopment and will continue to separate the proposed BCFI from the listed properties fronting onto Main Street North. The listed structures at 31-45 Main Street North do not directly abut the Subject Property (Map 3); the proposed development will have no impact on the rear of these structures or the Main Street North exposures of these structures. 11 Nelson Street North, is identified as a listed property, no longer exists and as such the proposed BCFI development will have no impact on it. The proposed BCFI will also have no impact on the designated property located at 28 Elizabeth Street. The topography of the surrounding area places 28 Elizabeth Street at a much higher elevation than the Subject Property, separated by approximately 98 m including George Street North.

The following recommendations are made to protect the listed heritage properties adjacent to the Subject Property:

- 1. A vibration assessment should be undertaken prior to the commencement of construction so that a "zone of influence" can be established, and appropriate on-site monitoring or mitigation measures can be put in place during construction activities. Mitigation measures may include vibration monitoring of 63-71, 73 or 75 Main Street North during ground disturbances and high impact construction activities. Vibration assessment would determine if and what mitigation measures would be appropriate. It is recommended that 31-45 Main Street North also be included in the vibration assessment.
- 2. For listed properties that abut the Subject Property, the property limits of 63-71, 73 and 75 Main Street North should be clearly delineated on all construction documents and formal no-go instructions should be issued to all site personnel.

The Provincial Policy Statement (2020) notes that CHVI is identified for cultural heritage resources by communities. Thus, the system by which heritage is administered in Ontario places emphasis on the decision-making of local municipalities in determining CHVI. It is hoped that the information presented in this report will be useful in those determinations.

2022-0199

## 2. Personnel

Jamie Lemon, M.A. Project Manager

Carla Parslow, Ph.D., CAHP Senior Cultural Resource Specialist

Christopher Lemon, B.Sc., Dip. Heritage Lead Cultural Heritage Specialist

Acknowledgements

Imad Hasan City of Brampton Project Manager

Harsh Padhya City of Brampton Heritage Planner

#### Introduction 3.

Parslow Heritage Consultancy, Inc. (PHC) was retained by the City of Brampton (the Proponent) to conduct a Scoped Heritage Impact Assessment (HIA) for the property located at 21 Nelson Street West, Brampton, Ontario (Subject Property). The HIA is being undertaken in advance of the redevelopment of the property into the 'Brampton Centre for Innovation' (BCFI). City of Brampton Heritage Staff have requested a Scoped HIA be undertaken as part of the planning application. This HIA has been prepared to meet the Scoped Terms of Reference as provided to PHC by Harsh Padhya, Heritage Planner, City of Brampton on September 29, 2022. The purpose of the Scoped HIA was to determine potential impacts of the development to adjacent heritage resources.

The Subject Property is located on the southeast side of Nelson Street West, between Main Street North and George Street North. The property is currently vacant and surrounded by construction hoarding. The Subject Property is not currently listed or designated, per the City of Brampton's Municipal Register of Cultural Heritage Resources (Brampton 2020). As per the City of Brampton Municipal Register of Cultural Heritage Resources, the Subject Property is in proximity (within 100 m) of nine (9) listed and or designated properties located at:

- 28 Elizabeth Street North (designated)
- ▶ 11 Nelson Street North (listed, see below)
- 31 Main Street North (listed)
- 33 Main Street North (listed)
- 41 Main Street North (listed)
- 45 Main Street North (listed)
- ► 63-71 Main Street North (listed)
- > 73 Main Street North (listed)
- 75 Main Street North (listed)

It is noted the structure previously located at 11 Nelson Street North has been demolished; a request to de-list the property from the municipal register was made at the January 2023 meeting of the Brampton Heritage Board.

A site visit was conducted on November 24, 2022 to document the property and adjacent structures. The site visit and documentation was conducted by Mr. Chris Lemon of PHC.

Documentation of the property and surrounding area took the form of high-resolution photographs using a Nikon D5600 DSLR camera and the collection of field notes. This assessment strategy was based on accepted industry standards as derived from the National Historic Parks and Sites Branch Canadian Inventory of Historic Buildings (Parks Canada 1980), Well Preserved: The Ontario Heritage Foundation Manual on the Principles and Practice of Architectural Conservation (Fram 2003), the Historic American Building Survey - Guide to Field Documentation (HABS 2011) and the Standards and Guidelines for the Conservation of Historic Places in Canada (Parks Canada 2010). Adjacent heritage resources were documented from public right-of-ways (ROWs).

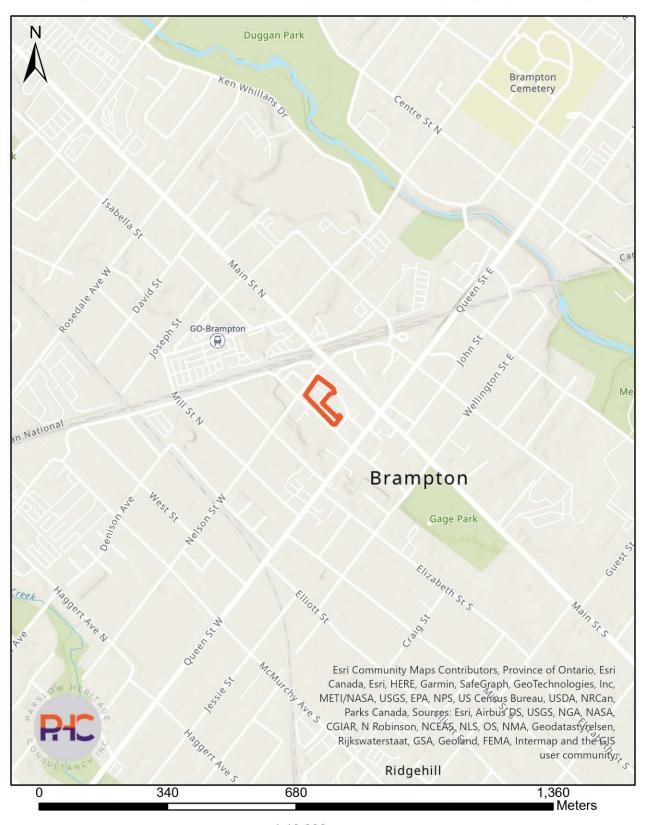
2022-0199

## 3.1 Contact Information

City of Brampton c/o Imad Hasan imad.hasan@brampton.ca 2 Wellington Street West Brampton, Ontario L6R 4R2

PHC Inc. 2022-0199 February 2023

Map 1 - Location of Study Area on Topographic Map



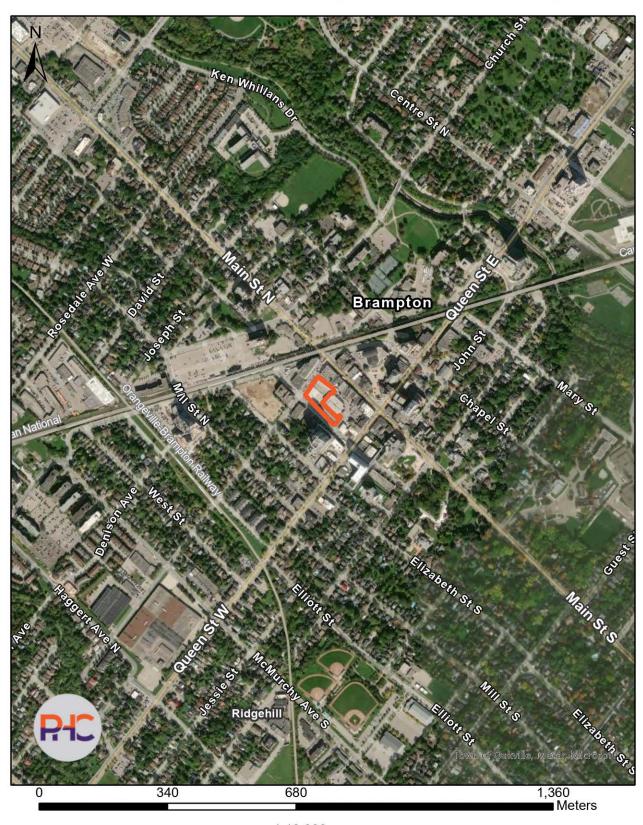
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Study\_Area

Heritage Impact Assessment 21 Nelson Street West, Brampton

Map 2 - Location of Study Area on Aerial Image



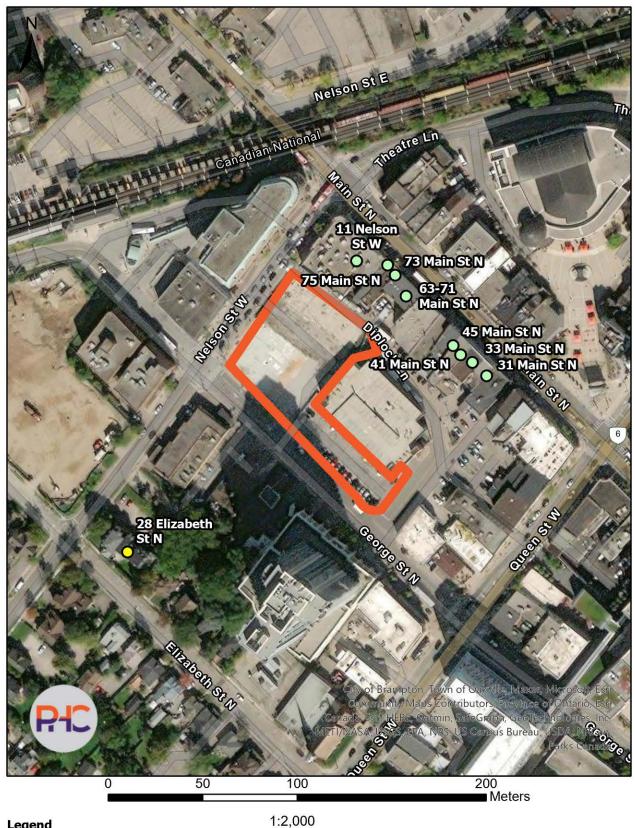
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Legend

Study\_Area

Heritage Impact Assessment 21 Nelson Street West, Brampton

Map 3 - Adjacent Heritage Resources



Legend

Study\_Area Heritage\_Resources



 Designated C Listed

Heritage Impact Assessment 21 Nelson Street West, Brampton

## 4. Subject Property

The Subject Property is located on the southeast side of Nelson Street West, between Main Street North and George Street North. The property is currently vacant and surrounded by construction hoarding.

The Subject Property is not currently listed or designated, per the City of Brampton's Municipal Register of Cultural Heritage Resources (Brampton 2020). As per the City of Brampton Municipal Register of Cultural Heritage Resources, the Subject Property is in proximity (within 100 m) of nine (9) listed and or designated properties located at:

- ▶ 28 Elizabeth Street North (designated)
- ▶ 11 Nelson Street North (listed)
- ▶ 31 Main Street North (listed)
- 33 Main Street North (listed)
- ▶ 41 Main Street North (listed)
- 45 Main Street North (listed)
- 63-71 Main Street North (listed)
- > 73 Main Street North (listed)
- > 75 Main Street North (listed)

The Subject Property is located within a highly urbanized area comprised of a mix of architectural styles ranging in size from two storey historic structures to 30+ storey modern structures. Land use in the immediate area includes a mix of residential and commercial.



Figure 1: Overview of 21 Nelson Street West (centre of image), facing southeast

## 5. Documentation of Surrounding Area

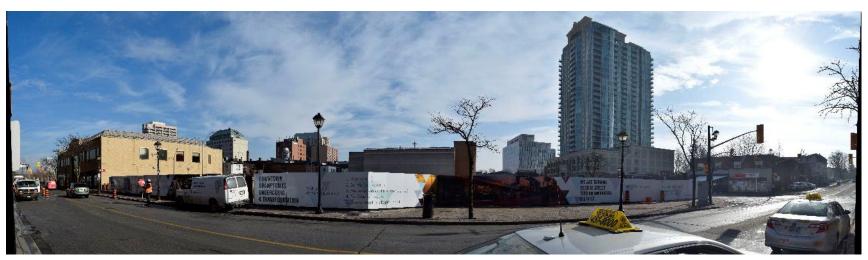


Figure 2: Composite overview of 21 Nelson Street West (centre of image), facing east



Figure 3: Composite looking away from 21 Nelson Street West, facing northwest to north



Figure 4: Composite overview of 21 Nelson Street West (as indicated), facing southeast



Figure 5: Composite overview of 21 Nelson Street West (as indicated), facing south



Figure 6: Composite overview of 21 Nelson Street West (as indicated), facing east-northeast



Figure 7: Composite overview of general area (Subject Property behind RBC building), facing west

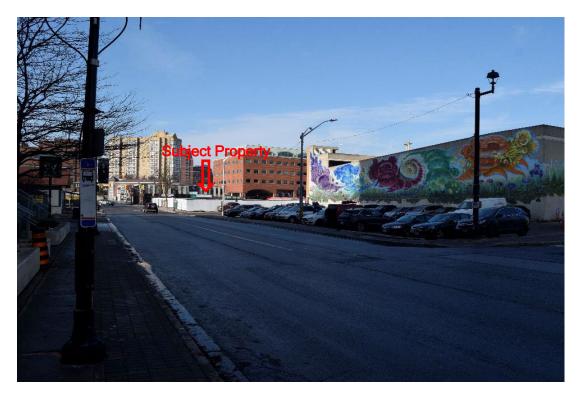


Figure 8: View of 21 Nelson Street West (as indicated), facing north



Figure 9: View of 21 Nelson Street West (as indicated), facing north

## 6. Description and Examination of the Proposed Development

### 6.1 Description of Proposed Development

The City of Brampton is proposing to redevelop the Subject Property into the BCFI. Per the City of Brampton's description as provided to PHC in the Scoped Heritage Impact Assessment Terms of Reference:

the BCFI is a proposed 256,000sf project in downtown Brampton, bounded by George and Nelson Streets, as well as Diplock Lane. The building is pushed close to the lot boundaries on all sides. However, it leaves room for generous sidewalks along George and Nelson, as well as a pedestrian connection to Diplock Lane at the rear of the building, adjacent the existing parking structure at the centre of the block. Since it is in a flood plain, the ground floor of the entire building is raised to the TRCA-mandated elevation of 300mm above the 350-year flood line, which averages around 1m above grade. The building has a 5-storey podium filling out the site, and a four-storey tower at the centre, for a total of nine storeys. The north part of the building will be a new central library for the city, centred around an atrium in the podium. It has several other public functions, including a café, gallery, conference area, and event space. The south wing and the tower are intended to be a new academic facility, which will be integrated into the library and share some facilities. There is a combined entrance at the corner of George and Nelson, plus an academic entrance to the south and another shared entrance at the pedestrian lane. The loading dock is off Diplock Lane. The building is intended to be a Zero-Carbon, LEED Gold facility, and as such the design employs several sustainability features. The north part of the building will be heavy timber construction, while the tower and south wing will be made of low-carbon concrete to accommodate the larger spans required for the academic building. The building will have ground source heat pumps and ERVs in order to reduce mechanical loads. There will also be extensive use of daylighting and natural ventilation, including solar chimneys, in lieu of mechanical and electrical systems. BCFI is intended to help kickstart a revitalization of Downtown Brampton and provide a template for future development.

The City of Brampton has met with Toronto Regional Conservation Authority (TRCA); TRCA agreed that designing to a minimum of 350-year event as per the SPA policies is acceptable. As such, the Centre for Innovation may be designed at grade. TRCA continues to encourage some grade separation to provide protection from an event which may breach the 350-year flood event (Personal communication, Imad Hasan, City of Brampton).

The proposed design considered the following:

- Ground floor elevation at 300mm above high point of existing grade
- Integration of a concrete curb to support exterior envelope up to regional flood elevation
- ▶ Brampton's Emergency management plan will include active floodproofing measures to all exterior door openings to prohibit ingress of water into the building.

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Sample renderings and drawings of the proposed development are provided in Appendices B and C. Preliminary conceptual renderings were prepared by Diamond Schmitt Architects (Subject to change). E.& O.E., and are not meant for construction purposes. In addition to the conceptual renderings, PHC has reviewed preliminary architectural drawings.



Figure 10: Scale of proposed BCFI within surrounding area, facing east (prepared by Diamond Schmitt Architects (subject to change)

### 6.2 Evaluation of Impact on Heritage Resources

### 6.2.1 Destruction of any, or part of any, significant heritage attributes or features

The proposed BCFI is to be constructed on a vacant lot in a high-density urban area within the downtown core of the City of Brampton. The current lot has no heritage attributes associated with it and the proposed construction will have no direct impact on any adjacent structures and, by association, will not have a significant impact on any area heritage features.

#### 6.2.2 Alteration to the historic fabric or appearance

The proposed BCFI is to be constructed on a vacant lot and as such there is no historic appearance or fabric to be altered. The Proposed BCFI will have no impact on the historic appearance or the historic fabric of any adjacent properties. Being a corner lot, the proposed structure will only abut the rear or side exposures of adjacent heritage properties and the site assessment did not identify any significant historic attributes associated with adjacent properties that would be obscured by the proposed redevelopment of the Subject Property.

- 6.2.3 Shadow impacts on the appearance of a heritage attribute or an associated natural feature or plantings, such as a garden
  - While no formal shadow studies were undertaken as part of this HIA, the site visit did not identify any heritage attributes associated with surrounding properties (such as a garden) that have the potential to be negatively impacted by shadows resulting from the proposed development.
- 6.2.4 Isolation of a heritage attribute from its surrounding environment, context or a significant relationship
  - The site visit did not identify any heritage attributes that would be separated from their surrounding environment, historical context or other significant relationships by the proposed connection of the BCFI. Because the Subject Property is currently a vacant corner lot that abuts a contemporary utilitarian brick and concrete parking structure to the southeast and Diplock Lane to the northeast, the proposed construction will not result in the isolation of attributes associated with adjacent properties.
- 6.2.5 Impact on significant views or vistas within, from, or of built and natural features
  Site assessment did not identify any significant views or vistas of a built or natural nature that have
  the potential to be impacted by the proposed construction of the BCFI. The existing urban
  infrastructure greatly limits the potential for the presence of significant views and or vistas into or
  out of the Subject Property.
- 6.2.6 A change in land use where the change in use may impact the properties cultural heritage value or interest
  - As the Subject Property has no heritage attributes there is no potential for a change in use or a change in grade to impact the property's cultural heritage value or interest.
- 6.2.7 Land disturbances such as a change in grade that alters soils, and drainage patterns that may affect a cultural heritage resource
  - There are no cultural heritage resources present on the Subject Property; development planning has already considered the location of the Subject Property and has reached an agreement with TRCA regarding design minimums (see Section 6.1)
- 6.3 Summary

The proposed BCFI will be separated from all adjacent listed heritage properties by Diplock Lane. Diplock Lane will be maintained by the proposed redevelopment and will separate the proposed BCFI from the rear exposures of the listed properties located at 63-71, 73 and 75 Main Street North. The proposed development will have no impact on the Main Street North exposures of any of these structures. The listed structures at 31-45 Main Street North do not directly abut the Subject Property (Map 3); the proposed development will have no impact on the rear of these structures or the Main Street North exposures of these structures. 11 Nelson Street North, is identified as a listed property, no longer exists and as such the proposed BCFI development will have no impact on it. 28 Elizabeth Street is the only Designated property in the vicinity of the proposed redevelopment and is located 98 m west of the Subject Property. The elevation of 28

Elizabeth Street is significantly higher than that of the Subject Property and the proposed development posses no impact to 28 Elizabeth Street.

As proposed, the BCFI poses no direct impacts to any adjacent heritage resources. The BCFI is proposed as a free-standing structure that will not directly impact any of the surrounding properties. The mass and scaling of the structure will result in alterations to existing sight lines in the area, but no significant heritage attributes, sight lines or view sheds were identified as part of the site assessment that would be impacted by the proposed BCFI. As such, the proposed BCFI poses no significant impact to the overall heritage of the area.

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#### Mitigation Options, Conservation Methods, and Proposed 7. **Alternatives**

The development as proposed poses no direct impact to any identified heritage resources or properties (listed or designated). While the Subject Property abuts the listed properties located at 63-71, 73 and 75 Main Street North, the proposed development will have no impact on the Main Street North exposures of these properties. The proposed BCFI will be fully separated from all adjacent listed heritage properties by Diplock Lane. Diplock Lane will be maintained by the proposed redevelopment and will continue to separate the proposed BCFI from the listed properties fronting onto Main Street North. The listed structures at 31-45 Main Street North do not directly abut the Subject Property (Map 3); the proposed development will have no impact on the rear of these structures or the Main Street North exposures of these structures. 11 Nelson Street North, is identified as a listed property, no longer exists and as such the proposed BCFI development will have no impact on it.

The proposed BCFI will also have no impact on the Designated property located at 28 Elizabeth Street. The topography of the surrounding area places 28 Elizabeth Street at a much higher elevation than the Subject Property and it is separated by approximately 98 m, including George Street North.

There is the potential for indirect impacts to occur to adjacent heritage resources due to vibration during construction; this type of indirect impact can be mitigated through vibration monitoring at construction stage (see Section 8).

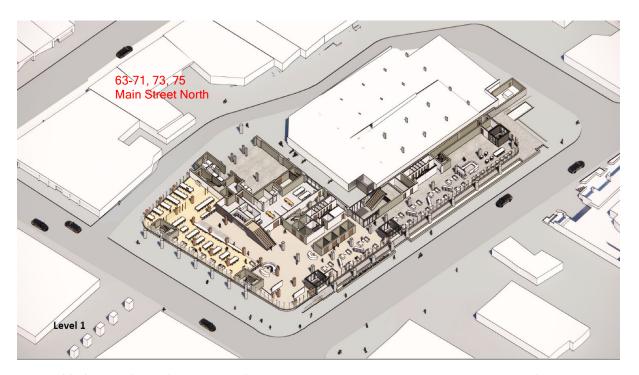


Figure 11: Ground floor of proposed BCFI showing relation to listed heritage structures, facing east (prepared by Diamond Schmitt Architects (subject to change)

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### 8. Recommendations

The following recommendations are made to protect the listed heritage properties adjacent to the Subject Property:

- A vibration assessment should be undertaken prior to the commencement of
  construction so that a "zone of influence" can be established, and appropriate on-site
  monitoring or mitigation measures can be put in place during construction activities.
  Mitigation measures may include vibration monitoring of 63-71, 73 or 75 Main Street
  North during ground disturbances and high impact construction activities. Vibration
  assessment would determine if and what mitigation measures would be appropriate. It is
  recommended that 31-45 Main Street North also be included in the vibration assessment.
- 2. For listed properties that abut the Subject Property, the property limits of 63-71, 73 and 75 Main Street North should be clearly delineated on all construction documents and formal no-go instructions should be issued to all site personnel.

PHC Inc. 2022-0199 February 2023

#### 9. Sources Consulted

#### City of Brampton

2022 21 Nelson Street West, Scoped Heritage Impact Assessment Terms of Reference.

2020a Official Plan. Adopted 2006, consolidated 2020. Available online: https://www.brampton.ca//EN/City-Hall/Official-Plan/pages/official-plan-background.aspx

2020b Heritage Impact Assessment Terms of Reference. Available online: https://www.brampton.ca/EN/Arts-Culture-Tourism/Cultural-Heritage/Pages/Conservation.aspx#:~:text=Heritage%20Impact%20Assessment%20(HIA) %20Terms%20of%20Reference&text=An%20HIA%20is%20required%20for,and%20propose%20any%20mitigation%20measures.

#### Fram, Mark

2003 Well-Preserved: The Ontario Heritage Foundations Manual of Principles and Practice for Architectural Conservation 3rd edition. Boston Mills Press, Erin, ON.

#### Historic American Buildings Survey (HABS)

2011 Guide to Field Documentation Online document available at http://www.nps.gov/history/hdp/standards/HABSGuideFieldDoc.pdf, Accessed 27 May 2022.

#### Ministry of Citizenship and Multiculturalism (MCM)

- 2010 Standards and Guidelines for Conservation of Provincial Heritage Properties.
  http://www.mtc.gov.on.ca/en/publications/Standards\_Conservation.pdf, Accessed 27
  May 2022.
- 2006a Ontario Heritage Tool Kit, Heritage Property Evaluation.
  http://www.mtc.gov.on.ca/en/publications/Heritage\_Tool\_Kit\_DHP\_Eng.pdf, Accessed
  27 May 2022.
- 2006b Heritage Resources in the Land Use Planning Process Info Sheet Series.
  http://www.mtc.gov.on.ca/en/publications/Heritage\_Tool\_Kit\_Heritage\_PPS\_infoSheet.p
  df, Accessed 27 May 2022.

#### Parks Canada

- 2010 Standards and Guidelines for the Conservation of Historic Places in Canada. Queen's Printer, Ottawa, ON.
- 1980 *Canadian Inventory of Historic Buildings Exterior Recording Training Manual.* Ministry of the Environment, Ottawa, ON.

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#### Province of Ontario

- 1990a *Ontario Heritage Act*. https://www.ontario.ca/laws/statute/90o18, Accessed 27 May 2022.
- 1990b Planning Act. https://www.ontario.ca/laws/statute/90p13, Accessed 27 May 2022.
- 2020 *Provincial Policy Statement*. https://files.ontario.ca/mmah-provincial-policy-statement-2020-accessible-final-en-2020-02-14.pdf, Accessed 27 May 2022.

PHC Inc. 2022-0199 February 2023

# Appendix A



Senior Heritage Specialist – Carla Parslow, PhD, CAHP Member in Good Standing: Dr. Carla Parslow has over 20 years of experience in the cultural heritage resource management (CHRM) industry in Canada. As the President of PHC Inc., Dr. Parslow is responsible for the for the management of CHRM projects, as well as the technical review and quality assurance of all archaeological and cultural heritage projects completed by PHC. Throughout her career, Carla has managed both large and small offices of CHRM professionals and has mobilized both large (50+) and small (4+) teams of CHRM and Environmental projects offices throughout the province of Ontario. Dr. Parslow has served as either Project Manager or Project Director on hundreds of Archaeological and Cultural Heritage Assessments. Dr. Parslow is a professional member of the Canadian Association of Heritage Professionals (CAHP).

Dr. Parslow is also responsible for the overall quality assurance.

Heritage Specialist – Chris Lemon, B.Sc., Dip. CAHP Member in Good Standing: Chris Lemon is a Cultural Heritage Specialist and Licensed Archaeologist (R289) with 15 years' experience. He received an Honours B.Sc. in Anthropology from the University of Toronto and has completed course work towards an M.A. from the University of Western Ontario. Mr. Lemon has a Diploma in Heritage Carpentry and Joinery and a Certificate in Heritage Planning from Algonquin College. During his career Mr. Lemon has participated in cultural heritage assessments across Ontario as both a Senior Field Director in archaeology and as a Built Heritage Practitioner. Chris's previous experience includes representation on Joint Health and Safety Committees; he is dedicated to maintaining a safety-first focus on all job sites. Chris is a professional member of the Canadian Association of Heritage Professionals (CAHP).

Mr. Lemon is responsible for research, reporting and analysis.

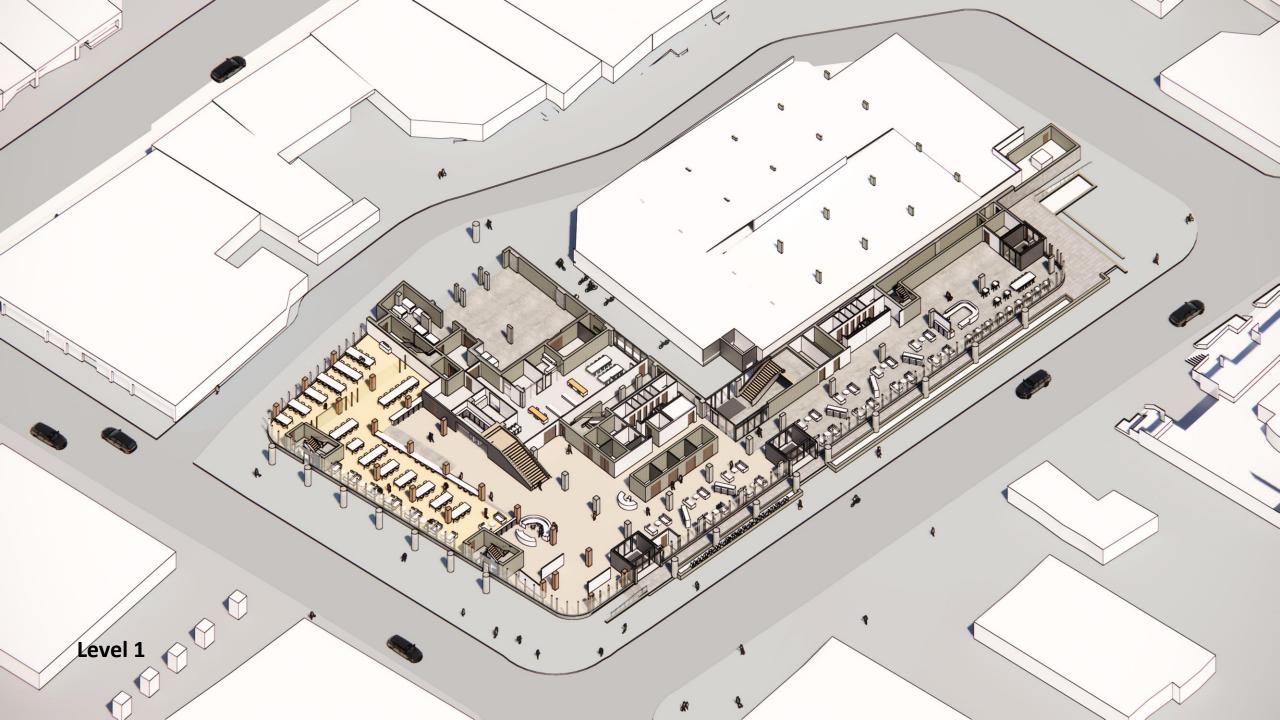
# **Appendix B**





Site Plan

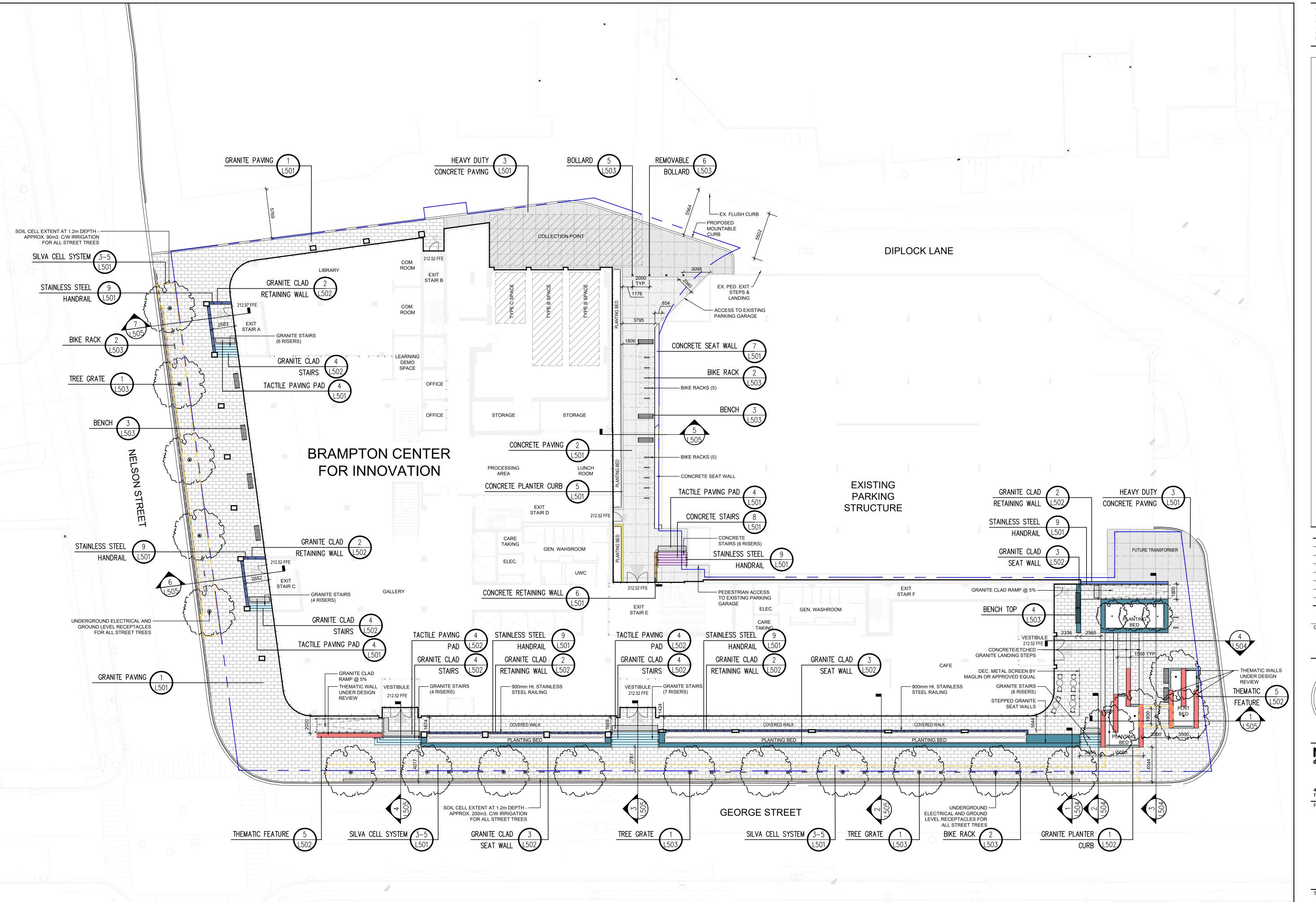




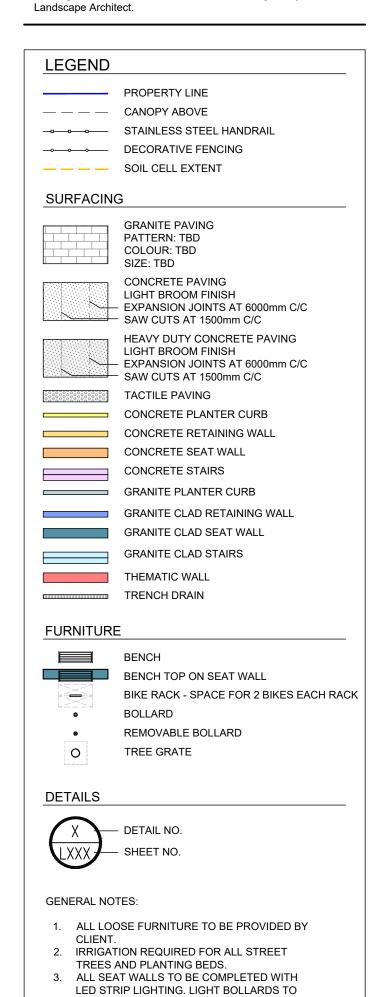


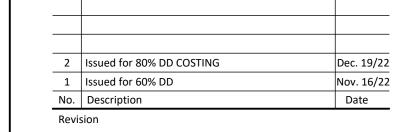
# **Appendix C**





Contractor shall check all dimensions on the work and report any discrepancy to the Landscape Architect before proceeding. All drawings and specifications are the property of the Landscape Architect and must be returned at the completion of the work. This drawing is not to be used for construction until signed by the

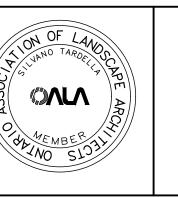




BE PROVIDED THROUGHOUT SITE,

LOCATION TBD REFER TO ELEC. DRWGS.

City Approval Stamp





421 RONCESVALLES AVENUE, TORONTO, ON M6R 2N1 CANADA T 416.340.8700 F 416.340.7100 NAKDESIGNSTRATEGIES.COM

Project

Brampton Center for Innovation

GROUND FLOOR LAYOUT AND SURFACE TREATMENT PLAN

Date Nov. 30 2022
Scale 1:200
Drawn TW
Checked JM & PD

Job No. 21173

L100

## © Parslow Heritage Consultancy Inc.

883 St. Clair Avenue West, Rear, Toronto, ON, M6C 1C4

Telephone: 647-348-4887

Email: admin@phcgroup.ca

Website: www.phcgroup.ca